The Hippocratic oath in practice: the ethics, challenges and strategies for healthcare worker reporting

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“There’s really no such thing as the voiceless….only the deliberately silenced or the preferably unheard”

Arundathi Roy
“(John), a 26 year-old male presents with a history of ART for one year and one month. His baseline CD4 count was 250mm$^3$. His current regimen is FDC and cotrimoxazole. He has no complaints today but is in a rush to get to his work on time. You notice that he sent his wife in to collect his medications last month and has also done this on other occasions in the past. A review of his laboratory tests reveals the following: Baseline: CD4 250mm$^3$, Creatinine normal. Three month: Creatinine normal, 6 month: VL < 40 copies/mL, Creatinine normal. 1 year: CD4 175mm$^3$, VL 10,890, Creatinine normal”
Frame of reference – Clinical

Standard Treatment Guidelines and Essential Medicines List – HOSPITAL LEVEL (ADULTS) 2012

Primary Care 101 2013/14

Standard Treatment Guidelines and Essential Medicines List – PRIMARY HEALTH CARE LEVEL 2008

Rural Health Advocacy Project
Frames of Reference for managing John?

Clinical - PC101 case study:
1. What additional information do you need to help you manage this case?
2. What will you include in your physical assessment?
3. What do you suspect is occurring?
4. How will you manage this case? Be specific.
5. What will you include in your patient education (advice) today?
6. If his HIV Viral Load continues to be high despite the interventions you list in your answer to question # 4, what would your management plan be for this patient?
Frame of Reference
Quality and Systems Improvement

- National Core Standards 2011
- NDOH Quality improvement Guide 2012
- Fast track to Quality: 6 Most critical areas for patient centred care 2011
QA and QI (cont.)

- Manual to guide integration of TB/HIV services at primary health care facilities in South Africa
- Integrated Chronic Disease Management
- Clinical Mentorship Manual 2011
- Clinical Mentorship Manual for Integrated Services
- Integrated Chronic Disease Management Manual 2011
Focus on the client

Services should be designed/restructured to meet the needs of the patient, family and the community.

Focus on teamwork

QI is best achieved through a team approach. Teams bring together varied understanding and insight into various components of the system, problems and possible solutions.

Focus on data

Data provides insight into the extent of the problem; assists in identifying gaps, and enables the measurement of performance. Also reflects improvements in service delivery and health outcomes.

Focus on systems and processes

Poorly designed systems generate inefficiency, waste, poor health care quality and negative health outcomes. Services cannot be improved if we do not understand and change the systems supporting the health service.

Communication and feedback: effective communication and feedback on issues and progress essential to sustainable QI activities. Communication and feedback to staff, management, leadership, clients, community.
Frames of Reference for Managing John (2)?

SYSTEMS (NDOH Guide to Quality Improvement)

1. If you were John what would you expect from the facility and from the health care providers?
2. Who is involved in John’s management, how are they involved and where are possible areas of conflict?
3. What are the benefits of collecting and reporting on data relevant to John?
4. How do the current systems and processes affect the quality of health care that John receives?
5. What communication and feedback issues do we need to be aware of?

M&E Training Guides linked to Clinical Training Slides!
1. Did your university teach you to manage John holistically?
2. Are universities training graduates appropriately, considering the local context in which they will work as graduates?
3. Are universities socially accountable?
4. Are Universities delivering on transformative education?
Transformative Health Education

Classroom-based Learning

Interprofessional Health Education

Social Accountability

Transaction to Transformative

Cyberspace

Community-Based Learning
Plus one more frame of reference in managing John (4)
National Acts and Policies

- National Health Act 2004
- National Health Act Guide 2013
- National Health Amendment Act 2013
- CARMMA South African Strategy
Ethics, Access and Patient Rights

- HPCSA General Ethical Guidelines for Health Care Professions Booklet 1 2008
- HPCSA General Ethical and professional rules Booklet 2 2008
- HPCSA National Patient Rights Charter Booklet 3 2008
One **Combined** Frame of Reference for Clinicians!
Overview

• Why it is so vital to advocate on behalf of your patient and encourage patients to advocate for improved health care themselves?
• When reporting, do you have a mandate to report?
• Do you report? Why or why not? How?
• What are the different types of reports
• How to report (tools and strategies)
• Strategies to protect against reprisal
• Discussion and case studies: How to navigate ethical dilemmas using case studies
Today is about creating the ethical climate you wish to work within

- In fact it could be argued that higher standard is warranted in health care because of the impact on individuals, families, and society that are affected by ACTION AND INACTION alike!
- There are hidden costs of inaction that can further perpetuate the culture of fear and intimidation i.e. it gives life to the very failure of clinical leadership
- You are a gatekeeper with power
Did you know

• There are mechanisms that are created with the goal of making health services better e.g. complaints, whistleblowing
• Therefore there ARE tools are you disposal
• You are the witness and in the know
• South Africa had a proud and effective tradition of HCWs speaking out, taking risks to finally shape sound policies

CASE STUDY: SAVE THE BABIES CAMPAIGN
How do you act when you witness health care failures?
The constitutional mandate for advocacy

- Section 9 “Everyone .. Has the right to equal protection and BENEFIT of the law. **Equality** includes the full and equal enjoyment of rights and freedoms.”
- Section 10 “everyone has inherent **dignity** and the right to have their dignity respected and protected”
- Section 11 “everyone has the right to **life**.”
- Section 27 “Everyone has the right to have access to **health care services** ... No one may be refused emergency medical treatment”
- Section 29 “Every **child** has the right to ... **Basic health care services**..”
The constitutional permission for advocacy

• Section 7 + Section 16 + Section 19
  – The State must respect, protect, promote and fulfil the rights in the Bill of rights..
  – Everyone has the right to freedom of expression..
  – Every citizen ... has the right to campaign for a cause
Batho Pele Principles

• Section 195 of the constitution gives effect to a transparent accountable ethical efficient effective public service that respond to peoples needs.

• Principles of
  – Consultation
  – Setting service standards e.g. NCS
  – Access
  – Courtesy
  – Information
  – Openness and transparency
  – Redress
  – Value for money
Patient Rights Charter

• Allows for
  – Participation in decision making
  – Access to healthcare
  – Healthy and safe environment
  – Choice of health services
  – Treated by named HCW
  – Knowledge of your medical aid
  – Second opinion
  – Continuity of care
Ethical Frameworks

- HPCSA ethical rules
- Code of Conduct for the Public Service

CASE STUDY: DR GAZI

Dual Loyalties and Human Rights:
HCWs may experience spilt loyalties and it shows up in the conflicts between the ethics of the profession, duty to the user and duty to the state/employer
A National Complaints Management Protocol for the Public Health Sector of South Africa

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Have you

- Witnessed a patient die because you didn’t have a drug or equipment?
- Been frustrated because your patient interrupts treatment because of a drug shortage?
- Had to chose who to bump off a list because there was no linen to do an operation?
- Been frustrated because of a colleague who abuses RWOPS?
- Turned patients away because of not enough staff?
Why should you care?

- Welfare of citizens is a primary responsibility of a health care worker
- You are not a passive employee but an active independent practitioner whose primary duty is to your patient
- Healthcare IS a right not a privilege

Why should you report?

- Because the accountability surrounding this responsibility is the core issue facing SA today and we won't get change otherwise
How to report health care issues
failures within the public health care system that prevent sound service delivery

• INTERNAL
  – Within DOH
    • Facility (informal and formal written) using the NCMP colleague, manager
    • District or Provincial
    • National
    • Office of Health Standards Compliance

• EXTERNAL
  – Professional Bodies e.g. HPCSA, SANC, SAPC etc

CASE STUDY: Controversial Clinical Manager Messina Hospital
  – Independent Constitutional Bodies eg. SAHRC, Public Protector, Ombud of OHSC
  – Media
  – Legal
  – Advocacy organisations
  – Unions
What are tools and tips?

• Start as soon as possible
• Gather all the key facts
• Use mechanisms that exist to improve the health system e.g. complaints system, the OHSC
• Step 1 is always internal report at the level closest to you (at facility) before escalating it
• Use mortality and morbidity meetings
• Follow up in writing
• Cite relevant patient rights, ethical rules, standards of care, national core standards
• Document all effort made to improve the situation
• Document all communication made
• Liaise with others (colleagues, patients, organisations)
• Organize, organize, organize! Organise to empower yourself and others, there is strength in numbers
• You can demonstrate best practice to others and policy makers
• You can advise patients to use the complaints mechanism
• Escalate the problem to district or provincial or national level
• Seek external assistance (legal, unions, independent bodies, professional boards, advocacy org)
• Use the four doors to ensure legal protection when whistle blowing
• By remaining silent about corruption, offences or other malpractices taking place in the workplace, an employee contributes to, and becomes part of, a culture of fostering such improprieties which will undermine his or her own career as well as be detrimental to the legitimate interests of the South African society in general. Every employer and employee has a responsibility to disclose criminal and other irregular conduct in the workplace.
When do you whistle blow?

• Whistle blowing is about ensuring that “malpractice, fraud, corruption, dangers that compromise patient health and safety”*—are dealt with in a manner that promotes individual responsibility and organisational accountability

• It is not only a right but also a duty to report conduct that is prejudicial to public interest

*Protected Disclosure Act
How to whistle blow: the Protected Disclosure Act

• Protected Disclosure Act: four doors to legal protection

1: Internal Processes
2: Legal Advisor
3: Regulatory Authority
4: General disclosure (media/press)
Door 1: Internal

• Through your internal process:
  – Good faith
  – “substantial” compliance with relevant procedure
Door 2: Legal advisor

• Legal advisor:
  – To seek advice about concern and how to raise it
  – Confidential!
  – Good faith does not apply
Door 3: Regulatory authority

- Office of the public protector or Auditor General
  - Good faith
  - Reasonable belief that PP or AG deals with this “kind of stuff”
  - Does not have to be raised with employer first
  - Substantially true
Door 4: “General Disclosure”

- Police, Media ..
  - Not made for personal gain and honest and reasonable belief that it is substantially true
  - “Good cause” for going outside
The 4 good causes

• the concern was raised internally or with a prescribed regulator, but has not been properly addressed

• the concern was not raised internally or with a prescribed regulator because the whistle-blower reasonably believed he or she would be victimised.
The 4 good causes

- the concern was not raised internally because the whistle-blower reasonably believed a cover-up was likely and there was no prescribed regulator, or
- the concern was exceptionally serious
What about the confidentiality clause in my contract?

- The contract is invalid if it conflicts with the PDA and Public Service Act which says
  “An employee, in the course of his or her official duties, **shall** report to the appropriate authorities, fraud, corruption, nepotism, maladministration and any other act which constitutes an offence or which is prejudicial to the public interest.”

"**shall**" is mandatory language, it means "**must**" not "**should**"
What to disclose: “impropriety”

- crime, failure to comply with any legal duty (including negligence, breach of contract, breach of administrative law), miscarriage of justice, danger to health and safety, damage to the environment, discrimination and the deliberate cover-up of any of these. It applies to concerns about past, present and future malpractice.
What am I protected against?

• Occupational detriment
  – Very broad, definition includes: harassment, dismissal, transfer against the will of the employee, non-promotion, a denial of appointment, or “otherwise adversely affected”
  – But, there are limits to the reach of the law
However

Can be scary to speak out because of

– Lack of support
– Intimidation
– Fear of losing ones job
– Lack of advocacy training
TIPS BEFORE DECIDING WHICH ACTION TO TAKE WHEN RAISING A CONCERN OR SPEAKING OUT

• What type of problem do I have? E.g. is it a human resources issue? A problem with equipment? Or a potential case of corruption or fraud?
• Is this response the appropriate response- will it have counterproductive consequences? What are alternative methods?
• Is it ok to address this problem alone, or would a group action be more effective?

CASE STUDY: CAMPAIGN in SUPPORT of Dr PFAFF
• Did I use the internal communication channels / available systems, procedures and to advocate for improvements/
• Do I have the key facts?
• Have you organised with others?
• Do you need to speak out for others, with others, enable others to speak out for themselves?
Over to you...

• Do you have your own experience you would like to share?
• What dilemma have you had recently that worried you?
• Would you have done something differently in the case studies above?
• What holds you back now from trying to disclose a health care problem?